

# **METHODS AND ASSISTANCE PROGRAM 2016 REPORT**



**Glenn Hegar** Texas Comptroller of Public Accounts

#### Glenn Hegar Texas Comptroller of Public Accounts 2016-17 Final Methods and Assistance Program Review

This review is conducted in accordance with Tax Code Section 5.102(a) and related Comptroller Rule 9.301. The Comptroller is required by statute to review appraisal district governance, taxpayer assistance, operating procedures and appraisal standards.

| Mandatory Requirements                                   | PASS/FAIL |
|--|-----------|
| Does the appraisal district have up-to-date appraisal    |           |
| maps?  |           |
| Is the implementation of the appraisal district's most   |           |
| recent reappraisal plan current?                         |           |
| Are the appraisal district's appraisal records up-to-    |           |
| date and is the appraisal district following established |           |
| procedures and practices in the valuation of property?   |           |
| Are values reproducible using the appraisal district's   |           |
| written procedures and appraisal records?                |           |

| Appraisal District Activities                   | RATING |
|---|--------|
| Governance                                      |        |
| Taxpayer Assistance                             |        |
| Operating Procedures                            |        |
| Appraisal Standards, Procedures and Methodology |        |

#### **Appraisal District Ratings:**

Meets All – The total point score is 100 Meets – The total point score ranges from 90 to less than 100 Needs Some Improvement – The total point score ranges from 85 to less than 90 Needs Significant Improvement – The total point score ranges from 75 to less than 85 Unsatisfactory – The total point score is less than 75

| Review Areas                | Total Questions<br>in Review Area<br>(excluding N/A | Total<br>"Yes"<br>Points | Total Score (Total<br>"Yes"<br>Questions/Total |
|-----------------------------|---|--------------------------|--|
|                             | <b>Questions</b> )                                  |                          | Questions) x 100                               |
| Governance                  |   |                          |  |
| Taxpayer Assistance         |   |                          |  |
| <b>Operating Procedures</b> |   |                          |  |
| Appraisal Standards,        |   |                          |  |
| Procedures and Methodology  |   |                          |  |

#### Glenn Hegar Texas Comptroller of Public Accounts 2016-17 Final Methods and Assistance Program Tier 1 Review

This review is conducted in accordance with Tax Code Section 5.102(a) and related Comptroller Rule 9.301. The Comptroller is required to review appraisal districts' governance, taxpayer assistance, operating procedures and appraisal standards, procedures and methodology. Each appraisal district is reviewed every other year. This report details the results of the review for the appraisal district named above.

#### GOVERNANCE

|    | Governance Review Question   | Answer | Recommendation |
|----|--|--------|----------------|
| 1. | By Jan. 1 of the current year, did the<br>chief appraiser notify the Comptroller<br>in writing that he or she is eligible to be<br>appointed or serve as the chief<br>appraiser, as described in Tax Code<br>Section 6.05(c)?                                  |        |                |
| 2. | Does the appraisal district board of directors regularly evaluate the chief appraiser?   |        |                |
| 3. | Has the chief appraiser completed a<br>chief appraiser ethics course within the<br>previous two years as required by<br>TDLR Rule 94.25?   |        |                |
| 4. | Has the current chief appraiser<br>completed open meetings training as<br>described in Government Code Section<br>551.005 and open records training as<br>described in Government Code Section<br>552.012?   |        |                |
| 5. | Has the appraisal district's investment<br>officer attended investment training as<br>required by Government Code Section<br>2256.008?   |        |                |
| 6. | Does the appraisal district have a<br>management training or professional<br>development program as discussed in<br>IAAO's Standard on Professional<br>Development?  |        |                |
| 7. | Has the chief appraiser calculated the<br>number of votes to which each taxing<br>unit is entitled and delivered written<br>notice of the voting entitlement by Oct.<br>1 of the most recent odd-numbered<br>year as described in Tax Code Section<br>6.03(e)? |        |                |

|     | Governance Review Question               | Answer | Recommendation |
|-----|--|--------|----------------|
| 8.  | Did the board of directors meet at least |        |                |
|     | quarterly with a quorum in the           |        |                |
|     | previous year as required by Tax Code    |        |                |
|     | Section 6.04(b)?                         |        |                |
| 9.  | Do the appraisal district's board of     |        |                |
|     | directors' meeting agendas match what    |        |                |
|     | was discussed in the meetings?           |        |                |
| 10. | Was the appraisal district's most recent |        |                |
|     | preliminary budget produced and          |        |                |
|     | delivered to the taxing units according  |        |                |
|     | to the requirements of Tax Code          |        |                |
|     | Section 6.06(a)?                         |        |                |
| 11. | Did the appraisal district prepare and   |        |                |
|     | post the most recent budget notice       |        |                |
|     | according to the requirements of Tax     |        |                |
|     | Code Section 6.062?                      |        |                |
| 12. | Did the appraisal district board of      |        |                |
|     | directors provide notice of and host a   |        |                |
|     | public hearing for the most recent       |        |                |
|     | budget according to the requirements     |        |                |
|     | of Tax Code Section 6.06(b)?             |        |                |
| 13. | Has the chief appraiser appointed a      |        |                |
|     | qualified agricultural appraisal         |        |                |
|     | advisory board and has that board met    |        |                |
|     | at least once within the previous year,  |        |                |
|     | as required by Tax Code Section 6.12?    |        |                |
| 14. | Does the appraisal district's taxpayer   |        |                |
|     | liaison officer perform the duties       |        |                |
|     | described in Tax Code Section 6.052?     |        |                |

## TAXPAYER ASSISTANCE

| Taxpayer Assistance Review  | Answer | Recommendation |
|---|--------|----------------|
| Question  |        |                |
| 15. Did the appraisal district follow its public relations plan timeline in the |        |                |
| previous year?  |        |                |
| 16. Is the information on the appraisal   |        |                |
| district's website up-to-date?  |        |                |
| 17. Does the appraisal district report, and                                     |        |                |
| make available to the public, the   |        |                |
| metered amount of electricity, water or   |        |                |
| natural gas consumed for which it is  |        |                |
| responsible to pay and the aggregate  |        |                |
| costs for those utility services as   |        |                |
| required by Government Code Section   |        |                |
| 2265?   |        |                |
| 18. Has the appraisal district developed an                                     |        |                |
| annual report in each of the previous   |        |                |
| two calendar years, and is it made  |        |                |
| available to the public as described in   |        |                |
| IAAO's Standard on Public Relations?  |        |                |

|     | Taxpayer Assistance Review                | Answer | Recommendation |
|-----|---|--------|----------------|
|     | Question                                  |        |                |
| 19. | Are the written documents provided by     |        |                |
|     | the appraisal district to property        |        |                |
|     | owners, which explain how residential     |        |                |
|     | property is appraised, specific to the    |        |                |
|     | county in which the appraisal district is |        |                |
|     | located and are those documents made      |        |                |
|     | available to the public?                  |        |                |
| 20. | Does the appraisal district gather and    |        |                |
|     | use information collected from public     |        |                |
|     | feedback mechanisms as described in       |        |                |
|     | IAAO's Standard on Public Relations?      |        |                |
| 21. | If the appraisal district mails survey    |        |                |
|     | cards to property owners who have a       |        |                |
|     | residence homestead exemption, was        |        |                |
|     | the process described in Tax Code         |        |                |
|     | Section 11.47 followed in the previous    |        |                |
|     | year?                                     |        |                |
| 22. | Are the written complaint procedures      |        |                |
|     | for the appraisal district made           |        |                |
|     | available to the public?                  |        |                |
| 23. | Are the complaint procedures for the      |        |                |
|     | appraisal review board made available     |        |                |
|     | to the public upon request?               |        |                |
| 24. | Does the appraisal district have a        |        |                |
|     | procedure for receiving and responding    |        |                |
|     | to open records requests that complies    |        |                |
|     | with Government Code Chapter 552,         |        |                |
|     | and is the procedure being followed?      |        |                |
| 25. | Does the appraisal district notify        |        |                |
|     | property owners when denying,             |        |                |
|     | modifying or cancelling exemptions as     |        |                |
|     | described in Tax Code Sections            |        |                |
|     | 11.43(h) and 11.45(d)?                    |        |                |
| 26. | For residence homestead exemptions        |        |                |
|     | cancelled after Sept.1, 2015, did the     |        |                |
|     | appraisal district follow the procedure   |        |                |
|     | described in Tax Code Section 11.43(q)    |        |                |
|     | for individuals who are 65 years of age   |        |                |
|     | or older?                                 |        |                |
| 27. | Did the appraisal district publicize the  |        |                |
|     | notices required by Tax Code Sections     |        |                |
|     | 11.44(b), 22.21, 23.43(f), 23.54(g) and   |        |                |
|     | 23.75(g) in a manner designed to          |        |                |
|     | reasonably notify all property owners?    |        |                |
| 28. | Does the appraisal district include, with |        |                |
|     | each notice sent under Tax Code           |        |                |
|     | Section 25.19 to an eligible property     |        |                |
|     | owner, instructions for accessing and     |        |                |
|     | using the electronic protest system as    |        |                |
|     | described in Tax Code Section 41.415?     |        |                |

| Taxpayer Assistance Review   | Answer | Recommendation |
|--|--------|----------------|
| Question   |        |                |
| 29. Has the appraisal district implemented<br>a system that allows the owner of a<br>property that has been granted a<br>homestead exemption to electronically<br>receive and review comparable sales<br>data and other evidence that the chief<br>appraiser intends to use at the protest<br>hearing before the appraisal review<br>board, as required by Tax Code Section<br>41.415(b)(2)? |        |                |
| 30. Did the appraisal district include an<br>application form for a residence<br>homestead exemption with the most<br>recent notice of appraised value if the<br>property did not qualify for a residence<br>homestead exemption in that year, as<br>described in Tax Code Section 25.19(b-<br>2)?   |        |                |

## **OPERATING PROCEDURES**

| <b>Operating Procedures Review</b>  | Answer | Recommendation |
|---|--------|----------------|
| Question  |        |                |
| 31. Did the appraisal district accurately<br>and timely complete the Comptroller's<br>most recent appraisal district<br>operations survey?  |        |                |
| 32. If anyone in the appraisal district<br>calculates and prepares tax bills,<br>agricultural appraisal rollbacks,<br>corrected or supplemental tax bills, tax<br>ceilings or ported percentage tax bills,<br>is someone on staff a registered tax<br>assessor-collector? |        |                |
| 33. Does the appraisal district receive and<br>process arbitration requests as<br>described in Tax Code Section 41A.05<br>and Comptroller Rule 9.804(b)(5)?   |        |                |
| 34. Do the exemption applications for<br>homestead exempt properties match<br>the appraisal records for those<br>properties?  |        |                |
| 35. Does the appraisal district follow a procedure or policy for performing a periodic review of exempt properties?   |        |                |
| 36. Did the appraisal district compile a<br>partial exemption list as described in<br>Tax Code Section 11.46 and<br>Comptroller Rule 9.3010 and was the<br>most recent list made available to the<br>public?  |        |                |

|     | Operating Procedures Review   | Answer | Recommendation |
|-----|---|--------|----------------|
|     | Question  |        |                |
| 57. | Does the appraisal district maintain  |        |                |
|     | documentation for deferrals as  |        |                |
| 20  | required by Tax Code Section 33.06(b)?  |        |                |
| 38. | Not later than April 30 of the most   |        |                |
|     | recent year, did the appraisal district   |        |                |
|     | prepare and certify to the assessor for   |        |                |
|     | each county, municipality and school  |        |                |
|     | district participating in the appraisal district an estimate of the taxable value |        |                |
|     | of property in that taxing unit as  |        |                |
|     | described by Tax Code Section   |        |                |
|     | 26.01(e)?   |        |                |
| 30  | Did the chief appraiser prepare and   |        |                |
| 59. | certify the two most recent appraisal   |        |                |
|     | rolls to the assessor for each taxing unit  |        |                |
|     | participating in the district as  |        |                |
|     | described in Tax Code Section   |        |                |
|     | 26.01(a)?   |        |                |
| 40. | Are corrections of the appraisal roll   |        |                |
|     | presented to the appraisal district's   |        |                |
|     | board of directors and appraisal review   |        |                |
|     | board as described in Tax Code Section  |        |                |
|     | 25.25(b)?   |        |                |
| 41. | When the appraisal roll is changed  |        |                |
|     | according to Tax Code Section   |        |                |
|     | 25.25(d), does the appraisal district   |        |                |
|     | notify the tax assessor-collector that a  |        |                |
|     | 10 percent penalty should be charged to   |        |                |
|     | the property owner and, if the  |        |                |
|     | appraisal district also performs  |        |                |
|     | collection functions, is a 10 percent   |        |                |
|     | penalty assessed according to the   |        |                |
|     | requirements of Tax Code Section  |        |                |
|     | 25.25(d)?   |        |                |
| 42. | Has the appraisal district's records  |        |                |
|     | retention schedule that is on file with   |        |                |
|     | the State Library and Archives  |        |                |
|     | Commission, as described in Local   |        |                |
|     | Government Code Section 203.041,  |        |                |
|     | been implemented?   |        |                |
| 43. | Does the appraisal district have  |        |                |
|     | comprehensive and workable written  |        |                |
|     | procedures concerning disaster  |        |                |
|     | recovery and mitigation?  |        |                |
| 44. | Does the appraisal district's disaster  |        |                |
|     | recovery plan address how recovery  |        |                |
|     | will occur if the chief appraiser is  |        |                |
| 45  | incapacitated during the disaster?  |        |                |
| 45. | Does the chief appraiser submit the   |        |                |
|     | completed appraisal records to the  |        |                |
|     | appraisal review board for review and   |        |                |
|     | determination of protests as described<br>in Tay Code Section 25 222              |        |                |
|     | in Tax Code Section 25.22?  |        |                |

|          | <b>Operating Procedures Review</b>        | Answer | Recommendation |
|----------|---|--------|----------------|
|          | Question                                  |        |                |
| 46.      | Did all members serving on the            |        |                |
|          | appraisal review board in the previous    |        |                |
|          | two years attend the training and         |        |                |
|          | complete the statement required by        |        |                |
|          | Tax Code Sections 5.041(b), (b-1), (e)    |        |                |
|          | and (e-1)?                                |        |                |
| 47.      | Do the appraisal review board's orders    |        |                |
|          | of determination comply with the          |        |                |
|          | requirements of Tax Code Sections         |        |                |
|          | 41.47(c)(1) and (2) and the               |        |                |
|          | Comptroller's model hearing               |        |                |
|          | procedures as they relate to Tax Code     |        |                |
|          | Section 5.103(b)(2)?                      |        |                |
| 48.      | Did the appraisal review board hear       |        |                |
|          | and determine all or substantially all    |        |                |
|          | timely filed protests; determine all      |        |                |
|          | timely filed challenges; submit a list of |        |                |
|          | approved changes in the records to the    |        |                |
|          | chief appraiser; and approve the          |        |                |
|          | appraisal records by the deadline         |        |                |
|          | established in Tax Code Section 41.12     |        |                |
|          | in the previous year?                     |        |                |
| 49.      | Was the most recent written               |        |                |
|          | reappraisal plan adopted by the           |        |                |
|          | appraisal district's board of directors   |        |                |
|          | by the Sept. 15 deadline listed in Tax    |        |                |
|          | Code Section 6.05(i)?                     |        |                |
| 50.      | Did the appraisal district send copies of |        |                |
|          | the most recent reappraisal plan to the   |        |                |
|          | presiding officers of the governing body  |        |                |
|          | of each taxing unit participating in the  |        |                |
|          | district and to the Comptroller by the    |        |                |
|          | date described in Tax Code Section        |        |                |
| <u> </u> | 6.05(i)?                                  |        |                |
| 51.      | Does the appraisal district's written     |        |                |
|          | reappraisal plan define the market        |        |                |
|          | areas in the county as required by Tax    |        |                |
|          | Code Section 25.18?                       |        |                |
| 52.      | Does the appraisal district's written     |        |                |
|          | reappraisal plan identify the properties  |        |                |
|          | to be appraised in each year covered by   |        |                |
|          | the plan and have those been              |        |                |
| 1        | reappraised as identified in the plan as  |        |                |
|          | required by Tax Code Section 25.18?       |        |                |
| 53.      | Does the appraisal district's written     |        |                |
| 1        | reappraisal plan reference or include a   |        |                |
|          | work schedule, calendar, timeline or      |        |                |
|          | other means to determine work             |        |                |
|          | completion dates?                         |        |                |
| 54.      | Did the appraisal district submit the     |        |                |
|          | two most recent electronic appraisal      |        |                |
|          | roll and electronic property transaction  |        |                |
|          | submissions to the Comptroller timely?    |        |                |

| <b>Operating Procedures Review</b>   | Answer | Recommendation |
|--|--------|----------------|
| Question   |        |                |
| 55. Are properties identified as sales in the<br>most recent electronic property<br>transaction submission correctly coded |        |                |
| as sales?  |        |                |

# APPRAISAL STANDARDS, PROCEDURES AND METHODOLOGY

| Appraisal Standards, Procedures   | Answer  | Recommendation |
|---|---------|----------------|
| and Methodology Review  | AIISWCI | Recommendation |
|   |         |                |
| Question  |         |                |
| 56. Have the inspection dates in the  |         |                |
| appraisal records been updated within                                       |         |                |
| the previous six years as discussed in                                      |         |                |
| IAAO's Standard on Mass Appraisal of<br>Deal Property?                      |         |                |
| Real Property?  |         |                |
| 57. Does the appraisal district add previously omitted real property to the |         |                |
| appraisal roll for the previous five  |         |                |
| years as described in Tax Code Section                                      |         |                |
| 25.21?  |         |                |
| 58. Did the appraisal district complete and                                 |         |                |
| produce a written mass appraisal  |         |                |
| report in the previous two years as   |         |                |
| required by USPAP Standard 6?   |         |                |
| 59. Do the appraisal district's contracts                                   |         |                |
| contain the items described in IAAO's                                       |         |                |
| Standard on Contracting for   |         |                |
| Assessment Services?  |         |                |
| 60. Does the appraisal district follow a                                    |         |                |
| procedure or process for reviewing,   |         |                |
| verifying or evaluating the work of   |         |                |
| their appraisal services and mapping  |         |                |
| contractors?  |         |                |
| 61. Does the appraisal district have  |         |                |
| appraisal related criteria and a process                                    |         |                |
| for determining whether the factors   |         |                |
| affecting market value of real property                                     |         |                |
| are unusually complex in certain areas                                      |         |                |
| of the county, as discussed in Tax Code                                     |         |                |
| Section 41.415(g)?  |         |                |
| 62. Does the appraisal district run ratio studies by market area and        |         |                |
| neighborhood, property class, or  |         |                |
| stratum?  |         |                |
| 63. Does the appraisal district use ratio                                   |         |                |
| studies effectively?  |         |                |
| 64. Are the appraisal district's cost                                       |         |                |
| schedules and appraisal models used in                                      |         |                |
| such a way that adjustments are made  |         |                |
| for neighborhood factors and property                                       |         |                |
| specific factors?   |         |                |
| -   |         |                |

| Appraisal Standards, Procedures   | Answer                     | Recommendation |
|---|----------------------------|----------------|
| and Methodology Review  | 1 <b>11</b> 15 <b>W C1</b> | Recommendation |
|   |                            |                |
| Question  |                            |                |
| 65. Has the appraisal district adjusted its                                     |                            |                |
| residential property cost schedules   |                            |                |
| based on sales data, ratio studies, local                                       |                            |                |
| conditions or market factors within the   |                            |                |
| previous two years?   |                            |                |
| 66. Has the appraisal district adjusted its                                     |                            |                |
| commercial property cost schedules  |                            |                |
| based on sales data, ratio studies, local                                       |                            |                |
| conditions or market factors within the   |                            |                |
| previous two years?   |                            |                |
| 67. Did the appraisal district use discovery                                    |                            |                |
| techniques for personal property<br>accounts in the current or previous         |                            |                |
| year, as discussed in IAAO's Standard   |                            |                |
| on Valuation of Personal Property?  |                            |                |
| 68. Does the appraisal district follow its                                      |                            |                |
| written procedures for inspecting new   |                            |                |
| personal property accounts in the 12  |                            |                |
| months after they are created, as   |                            |                |
| discussed in IAAO's Standard on   |                            |                |
| Valuation of Personal Property?   |                            |                |
| 69. Does the appraisal district have an up-                                     |                            |                |
| to-date personal property manual or   |                            |                |
| procedures as discussed in IAAO's   |                            |                |
| Standard on Valuation of Personal   |                            |                |
| Property?   |                            |                |
| 70. Does the appraisal district apply the                                       |                            |                |
| rendition penalty for taxpayers who do  |                            |                |
| not render timely according to Tax  |                            |                |
| Code Section 22.28 and are penalties  |                            |                |
| waived when necessary, as described in  |                            |                |
| Tax Code Section 22.30?   |                            |                |
| 71. Does the appraisal district perform   |                            |                |
| multiple quality control steps to ensure  |                            |                |
| the accuracy and uniformity of  |                            |                |
| property valuations?  |                            |                |
| 72. Does the appraisal district gather  |                            |                |
| income and expense data and calculate   |                            |                |
| values using the income approach for  |                            |                |
| multi-family properties?  |                            |                |
| 73. Does the appraisal district gather  |                            |                |
| income and expense data and calculate   |                            |                |
| values using the income approach for  |                            |                |
| office properties?  |                            |                |
| 74. Does the appraisal district gather  |                            |                |
| income and expense data and calculate<br>values using the income approach for   |                            |                |
| retail properties?  |                            |                |
|   |                            |                |
| 75. Does the appraisal district gather<br>income and expense data and calculate |                            |                |
| values using the income approach for  |                            |                |
| warehouse properties?   |                            |                |
| יימו כווטעפר או טאבו ערטי   |                            |                |

| Appraisal Standards, Procedures                    | Answer | Recommendation |
|--|--------|----------------|
| and Methodology Review                             |        |                |
| Question   |        |                |
| 76. Does the appraisal district collect land       |        |                |
| sales and maintain a verified land sales           |        |                |
| file?  |        |                |
| 77. Does the appraisal district collect            |        |                |
| residential property sales and maintain            |        |                |
| a verified residential sales file?                 |        |                |
| 78. Does the appraisal district collect            |        |                |
| commercial property sales and                      |        |                |
| maintain a verified commercial sales               |        |                |
| file?  |        |                |
| 79. Does the appraisal district collect            |        |                |
| multi-family property sales and                    |        |                |
| maintain a verified multi-family sales             |        |                |
| file?  |        |                |
| 80. Does the appraisal district adjust             |        |                |
| land sales?  |        |                |
| 81. Does the appraisal district adjust             |        |                |
| residential property sales?                        |        |                |
| 82. Does the appraisal district adjust             |        |                |
| commercial property sales?                         |        |                |
| 83. Does the appraisal district adjust multi-      |        |                |
| family sales?                                      |        |                |
| 84. Does the appraisal district perform            |        |                |
| inspections of properties as a result of           |        |                |
| receiving wildlife management use                  |        |                |
| appraisal applications?                            |        |                |
| 85. Does the appraisal district perform            |        |                |
| inspections of properties as a result of           |        |                |
| receiving agricultural use appraisal applications? |        |                |
| 86. For properties that have been granted          |        |                |
| agricultural use appraisal, are                    |        |                |
| completed applications and required                |        |                |
| documentation on file?                             |        |                |
| 87. Have agricultural appraisal intensity-         |        |                |
| of-use standards been evaluated or                 |        |                |
| updated within the previous five years?            |        |                |
| 88. Did the appraisal district use                 |        |                |
| information obtained from the sources              |        |                |
| listed in Tax Code Section 23.51(3) to             |        |                |
| establish subcategories for agricultural           |        |                |
| use appraisal, as described in that                |        |                |
| section?   |        |                |
| 89. Are net-to-land calculations for               |        |                |
| agricultural use land designated as                |        |                |
| native pasture reproducible from the               |        |                |
| appraisal district's appraisal records?            |        |                |
| 90. Are net-to-land calculations for               |        |                |
| agricultural use land designated as dry            |        |                |
| and irrigated cropland reproducible                |        |                |
| from the appraisal district's records?             |        |                |

| Appraisal Standards, Procedures            | Answer | Recommendation |
|--|--------|----------------|
| and Methodology Review                     |        |                |
| Question                                   |        |                |
| 91. Does the appraisal district notify the |        |                |
| tax assessor-collector that an             |        |                |
| agricultural use appraisal change of use   |        |                |
| has occurred according to the              |        |                |
| Comptroller's Manual for the               |        |                |
| Appraisal of Agricultural Land and, if     |        |                |
| the appraisal district also performs       |        |                |
| collection functions, are rollback taxes   |        |                |
| calculated according to the                |        |                |
| requirements of Tax Code Section           |        |                |
| 23.55?                                     |        |                |